

## People Scrutiny Committee

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Meeting Venue  
**Council Chamber - County Hall,  
Llandrindod Wells, Powys**

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Meeting Date  
**Thursday, 15 September 2016**

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Meeting Time  
**10.00 am**

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For further information please contact  
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County Hall  
Llandrindod Wells  
Powys  
LD1 5LG

Issue Date  
9<sup>th</sup> September 2016

### AGENDA

<b>1.</b>	<b>APOLOGIES</b>	<b>PSC32-2015</b>
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To receive apologies for absence.

<b>2.</b>	<b>MINUTES OF PREVIOUS MEETING</b>	<b>PSC33-2015</b>
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To authorise the Chair to sign the minutes of the previous meeting(s) of the committee held on the following date(s) as a correct record.

- 9<sup>th</sup> June 2016

(Pages 5 - 12)

<b>3.</b>	<b>DECLARATIONS OF INTEREST</b>	<b>PSC34-2015</b>
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To receive any declarations of interest from Members relating to items to be considered on the agenda.

<b>4.</b>	<b>DECLARATION OF PARTY WHIP</b>	<b>PSC35-2015</b>
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To receive disclosures of prohibited party whips which a Member has been given in relation to the meeting in accordance with Section 78 (3) of the Local Government Measure 2011.

NB. Members are reminded that under Section 78 (3) Members having been given a prohibited party whip cannot vote on a matter before the Committee.

<b>5.</b>	<b>CHAIR'S BRIEFING</b>	<b>PSC36-2015</b>
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To receive a verbal update from the Chair of People Scrutiny Committee.

<b>6.</b>	<b>POWYS REGIONAL PARTNERSHIP BOARD</b>	<b>PSC37-2015</b>
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To receive a presentation from the Senior Manager Adult Services on the requirements of the Social Services and Wellbeing Act and progress towards the requirements contained in the Act.

<b>7.</b>	<b>FOURTH QUARTER REPORT ON SAFEGUARDING</b>	<b>PSC38-2015</b>
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To consider the fourth quarter report on Safeguarding to March 2016.

(Pages 13 - 24)

<b>Updates from Working Groups</b>		
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<b>8.</b>	<b>ADULT SOCIAL CARE SCRUTINY GROUP</b>	<b>PSC39-2015</b>
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To receive an update from the Adult Social Care Scrutiny Group.

(Pages 25 - 32)

<b>9.</b>	<b>CHILDREN'S SERVICES SCRUTINY GROUP</b>	<b>PSC40-2015</b>
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To receive an update from the Children's Services Scrutiny Group.

(Pages 33 - 34)

<b>10.</b>	<b>CULTURAL SERVICES SCRUTINY GROUP</b>	<b>PSC41-2015</b>
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To receive and update from the Cultural Services Scrutiny Group.

(Pages 35 - 36)

<b>11.</b>	<b>EDUCATION SCRUTINY GROUP</b>	<b>PSC42-2015</b>
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To receive an update from the Education Scrutiny Group.

(Pages 37 - 52)

<b>12.</b>	<b>HEALTH SCRUTINY</b>	<b>PSC43-2015</b>
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To receive an update from the Health Scrutiny Group.

(Pages 53 - 54)

<b>13.</b>	<b>JOINT CHAIRS NOTES</b>	<b>PSC44-2015</b>
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To receive the notes of the Joint Chairs Steering Group held on 5<sup>th</sup> July 2016.

(Pages 55 - 60)

<b>14.</b>	<b>WORK PROGRAMME</b>	<b>PSC45-2015</b>
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To receive the 2016-2017 work programme.

(Pages 61 - 66)

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**MINUTES OF A MEETING OF THE PEOPLE SCRUTINY COMMITTEE HELD AT  
COUNCIL CHAMBER - COUNTY HALL, LLANDRINDOD WELLS, POWYS ON  
THURSDAY, 9 JUNE 2016**

**PRESENT**

County Councillor D R Jones (Chair)

County Councillors A W Davies, L R E Davies, E R Davies, MC Mackenzie,  
S McNicholas, P J Medlicott, K M Roberts-Jones, G P Vaughan, Mrs A Davies,  
Mrs M Evitts and Mrs L Jenkin

Officers: D Morris (Income and Awards Senior Manager), C Davies (Senior Projects  
and Transformation Officer), P Higham (Head of Children's Services), L Hocking  
(Fostering Team Manager), L Patterson (Scrutiny Officer)

<b>1.</b>	<b>APOLOGIES</b>	<b>PSC16-2015</b>
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No apologies for absence were received.

<b>2.</b>	<b>ELECTION OF VICE-CHAIR</b>	<b>PSC17-2015</b>
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**Resolved that County Councillor M. Mackenzie be elected as Vice-Chair for the ensuing year.**

<b>3.</b>	<b>MINUTES OF PREVIOUS MEETING</b>	<b>PSC18-2015</b>
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The minutes of the meeting of the 17<sup>th</sup> March 2016 were approved subject to the amendment to include Mrs Evitts as in attendance.

<b>4.</b>	<b>DECLARATIONS OF INTEREST</b>	<b>PSC19-2015</b>
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No declarations of interest were received.

<b>5.</b>	<b>DECLARATION OF PARTY WHIP</b>	<b>PSC20-2015</b>
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No declarations of party whip were received.

<b>6.</b>	<b>CHAIR'S BRIEFING</b>	<b>PSC21-2015</b>
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The Chair welcomed Members to the first meeting of the Committee since the Annual Meeting noting that there had been a reduction in County Council Members on the Committee from 21 to 14. The reduction in size of committees is a result of the savings that have had to be found within the Members budget. The calculations regarding political balance has meant that it has only been possible to appoint 13 Members. This anomaly affects six committees of the Council and the Head of Democratic Services is arranging a meeting with Group Leaders to agree appointments to the fourteenth place.

The Chair and Scrutiny Officer had attended a seminar in Birmingham 'Scrutiny in Challenging Times' and whilst Powys was the only Welsh authority which had sent representatives it was clear that all authorities were struggling with the same

problems. The particular value of members on scrutiny was their knowledge and experience through their personal circumstances and ward work as users of the services that are under scrutiny.

<b>7.</b>	<b>WELFARE REFORM AND UNIVERSAL CREDIT</b>	<b>PSC22-2015</b>
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The Income and Awards Manager gave a presentation on Welfare Reform and the rollout of Universal Credit (copy filed with signed minutes).

The following questions arose from the presentation:

*The IFS figures suggest the poorest families will lose 7% of income or nearly £4,000 per annum (pp 7 and 8 of presentation). Are these figures in accordance with each other?*

These figures will be checked.

*When the impact of changes is calculated is account taken of families with disabled members (p 8 of presentation)?*

The calculations are by household type rather than by benefit claimant.

*How many universal credit claimants are there currently in Powys?*

Universal Credit has been gradually introduced via job centres starting with job seekers who are single. There are approximately 200 such claimants on universal credit in the county. Full rollout will be done on a job centre by job centre basis and whilst it is not known when individual job centres in Powys will move over to full rollout it is not expected until at least Mid 2017 as it is necessary for Welsh translation of the forms to be completed first.

*What confidence is there in the IT system associated with Universal Credit?*

It was originally planned for universal credit to have been fully rolled out by 2017 however, problems with IT have meant a different approach has been taken. It is now the case that rollout is taking place on a job centre by job centre basis with all IT problems being resolved before moving onto the next area. However, it is the case that there has been no opportunity to date to test the system with full caseloads. In Powys there are six job centres (Ystradgynlais, Brecon, Llandrindod Wells, Newtown, Machynlleth and Welshpool).

*What happens to claimants when the IT fails?*

Once a claimant has moved to universal credit it is not possible for previous benefits to be paid (legacy benefits). There have been cases in Wales where there have been delays of up to 12 weeks in payments. At present benefits are being paid around 6-7 days after application.

*With regard to those families losing up to £4,000 per year what help is available to help these families adjust?*

The service have a contract with the Department of Work and Pensions (DWP) to offer personal budget support. In Powys there have only been about a dozen people who have received this support (from the cohort of single job seekers). It is expected that this service will be in more demand when full rollout takes place. The DWP will increase the funding available for this role as full rollout takes place.

*Will claimants suffer hardship as a result of the changes?*

It is central government policy to reduce the benefit bill and there will be an impact on claimants. The aim of the service is to try to mitigate the impact and help claimants move over onto universal credit.

*Does the increase in free child care from 15 to 30 hours a week apply in Wales?*

It was confirmed that this was a change that related to England only.

**Mitigation**

The service has redesigned the approach to benefit claims by moving to a virtual claims hub with officers able to process claims directly rather than via customer services. It was the requirement to go through customer services which was creating additional work. This has reduced data handling and has resulted in a reduction of days taken to process claims from approximately 30 to 6. It has also improved customer satisfaction and the costs of administration have reduced. The service are undertaking drop in sessions at DWP offices and are exploring the potential to work with the DWP in joint hubs.

**Free School Meals (FSM)**

The service are continuing to encourage take up of FSM. If a claim is received for a benefit for which an entitlement for FSM would result the FSM claim is made and the claimant is contacted to confirm that this is in order. An annual check is made on eligibility at the end of the year. There is confidence that FSM eligibility resulting from benefit eligibility assessed by the County Council is fully identified. However, there may be claimants eligible for FSM as a result of claims assessed by the DWP (such as tax credits) which the authority would not be able to identify as the DWP and local authority do not share this data.

The service are working with the schools finance service as the rollout of the cashless system occurs to ensure that the pupils dinner money account is credited appropriately.

The service have a Money Advice Team which consists of five officers providing free advice and support. Additionally this team is contracted by Macmillan to provide support for people with cancer. The team is funded partly by the Macmillan contract and partly by the DWP contract. It has been successful in gaining £1.6million in eligible benefits in 2015 and it is expected that this will be over £2million in 2016.

*How does this team work in areas which have other advice services?*

The team concentrate their work in areas which do not have other advice services.

Cllr Roberts-Jones left the meeting 11.10

The Officers were thanked for their report and it was noted that it would be appropriate to have a further report from the service as roll-out of universal credit commences.

<b>8.</b>	<b>POWYS FOSTERING INSPECTION REPORTS</b>	<b>PSC23-2015</b>
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The Head of Children's Services and Fostering Team Manager presented the CSSIW Powys Fostering Inspection Report April 2016.

The inspection related to the service supporting the 74 full time foster carers although the authority does have other short term / respite carers. This year the team have worked hard to ensure the annual reviews are undertaken with performance for this improving. The inspection report again notes no issues of non-compliance which is pleasing.

*How does the team identify which sites to visit for recruitment purposes?*

A recruitment plan is put together at the beginning of the year focussing on the areas where the need is greatest. Recruitment is undertaken at locations within the community such as at supermarkets, and talks are given to groups such as the WI. The suggestion that this could be undertaken at groups within schools was noted and it was requested that if Members had suggestions for venues then this would be welcomed.

*What is the situation with regard to the vacant principal officer post which has been held in south Powys?*

The Head of Service advised that this vacancy had been held whilst a whole service review was being undertaken. The review for the Fostering Service is still taking place. A further vacancy for a social worker post has recently arisen in the north and this is also being held vacant until the review has been completed.

*Will the service be able to address this question when the CSSIW undertake their next inspection?*

It was confirmed that the CSSIW are kept informed of the progress of the review and by the time of the next inspection the service will be in a position to be able to answer the CSSIW on this point.

*When will the review be completed?*

The work for the review is complete and the report is being written.

*It is a concern that two vacancies are being held vacant. Is this a risk to the service?*

The Head of Service stated that whilst one vacancy has been held for sometime the second vacancy is recent. The workload is being managed through existing staff and the service is looking at the level of support which is needed for different carers (eg foster carers/kinship carers) and thus the caseload for each social worker. Social work teams are never at full complement due to leave, sickness absence and training and it is felt that holding the vacancies will not place the authority at risk.

*The CSSIW report notes that 'the team manager does not have as much support for their role as needed'. How does this match with the view the service have taken?*



The Fostering Manager advised that this referred to her role and she did not feel that this was the case. She was of the opinion that the priority was to have enough social workers rather than having a deputy team manager appointment. She uses other team managers within the service to manage when necessary and is of the opinion that the role is manageable without a deputy.

*What is the decrease in budget over the next 2-3 years?*

The Head of Service advised that the whole of Children's Services need to find £2.7million. Peopletoo were commissioned to undertake the review and have suggested that the £250k to be found from Fostering Services was in the form of income generation from selling fostering places. This was not an acceptable position for the authority and therefore it is necessary to find these savings from within the service.

*Can it be explained why it appears that numbers within the report do not tally?*

The service have 90 foster carers of which 74 are full time providing 194 places. However, it may be the case that not all these places are available. For example if a child with complex needs is placed with a foster carer with two places the second place may effectively be unavailable as the first placement would be at risk if a second placement was made. Placement availability has recently been as low as 10 across the county. This can be further restricted by the availability of age appropriate settings so that there may be vacancies for placements of young children whilst the need is for placements for older children.

*How many foster carers does the authority have out of county and how many foster carers within Powys are working for other authorities/agencies?*

The authority have some foster carers out of county but agencies only have a small number of foster carers in the county. Powys is the principle recruiter of foster carers in county and it is thought that this is because local support can be offered. Whilst the authority pays more to place children with agency foster carers it is the case that the foster carers are paid similar rates to Powys foster carers once the agency fees are deducted.

*Does the authority place complex cases through agencies?*

It is not always the complexity of a case that would lead to use of agency foster care but rather availability.

*Are the number of placements stable?*

The numbers of children in foster care are generally stable but the percentage of children placed with Powys foster carers has increased over time.

*Does the authority compare placements with other local authorities?*

Yes but direct comparisons are not always accurate. For example some authorities operate their own residential homes and may consequently have a different approach to placements than authorities which do not operate their own homes.

*Is the payment for foster carers dependent on the needs of the children?*

There are two elements relating to foster carer payments. Firstly is an amount which is for the needs of the child, the second relates to the experience of the foster carer. Extra payments are made where a child has complex needs but there are only 3 or 4 of these cases in Powys.

*How many LAC of school age are in mainstream school?*

The majority of LAC are in mainstream school with a small number in special schools.

*What support is available for the birth children of the foster carers?*

The service have two support workers who work with children of foster carers. They work with children whilst their parents are applying to be foster cares and continue to support these children before and after placements. The team are developing a handbook for birth children and are setting up a birth children support group.

The Chair welcomed the positive report and thanked the Officers for attending the Committee to give the further information.

9.	<b>MEMBERSHIP OF WORKING GROUPS</b>	<b>PSC24-2015</b>
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Since the Committee had reduced in size a paper had been produced outlining the membership of the working groups which had continued from the membership prior to May 2016.

The Chair outlined changes to the way in which it was intended to undertake scrutiny noting the intention to undertake pre-decision scrutiny on specific items identified by Joint Chairs and the Executive. Some of this pre-decision scrutiny would be appropriately dealt with by existing working groups in particular Education, Adult Social Care and Children's. However, there may be other areas which need consideration which do not fit easily within the above groups. In addition the committee previously had two further groups (Cultural and Corporate matters) which had experienced variable work loads. It was suggested that these two groups combine and pick up any scrutiny reviews from Joint Chairs which do not fall within the other three groups.

Invitations were invited from the committee to join the existing groups and the following requests were made:

Cllr G Vaughan to join the Education Scrutiny Group.

Cllr P Medlicott to join the Cultural/Corporate Matters Scrutiny Group.

Cllr A Davies to join the Health Scrutiny representatives on the Joint Health Scrutiny Group

The Chair explained that there was the opportunity to appoint members to the working groups from outside the membership of People Scrutiny Committee. It was suggested that the Chair first ascertain if absent members of the People Scrutiny Committee were interested in joining working groups and if vacancies on any of the working groups remain then seek expressions of interest to particular groups from the non-executive membership of the Council.

**Resolved that People Scrutiny Committee delegate to the Chair of People Scrutiny Committee the authority to seek expressions of interest from members not on People Scrutiny Committee to join working groups and make any such appointments to working groups that are deemed necessary.**

<b>10.</b>	<b>ADULT SOCIAL CARE SCRUTINY GROUP</b>	<b>PSC25-2015</b>
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**Documents considered:**

- Progress Report – Scrutiny Officer
- Report to Cabinet – June 2016

It was noted that there was no lead member for this group. The report to Cabinet which was due to be taken on 14<sup>th</sup> June 2016 however, in the absence of a lead member and with the Chair away this item will now be taken to Cabinet on 5<sup>th</sup> July 2016.

**Outcome:**

- That the update be received.

<b>11.</b>	<b>CHILDREN'S SERVICES SCRUTINY GROUP</b>	<b>PSC26-2015</b>
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**Documents considered:**

- Progress report – Scrutiny Officer

**Outcome:**

- That the update be received.

<b>12.</b>	<b>CULTURAL SERVICES SCRUTINY GROUP</b>	<b>PSC27-2015</b>
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**Documents considered:**

- Progress report – Scrutiny Officer
- Cabinet response to Scrutiny Report on Library Standards

**Outcome:**

- That the update be received.

<b>13.</b>	<b>EDUCATION SCRUTINY GROUP</b>	<b>PSC28-2015</b>
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**Documents considered:**

- Progress report – Scrutiny Officer
- Extract of Cabinet minutes -16<sup>th</sup> April 2016 – Proposed change of age of admission to primary school and Schools Services Asset Management Plan
- Education Scrutiny Report – School Scrutiny Panel. Reported to Cabinet on 24<sup>th</sup> May 2016
- Outcome letter of ERW Scrutiny Members meeting 11<sup>th</sup> March 2016.

A response to the Education Scrutiny Report is expected at Cabinet on 5<sup>th</sup> July 2016.

**Outcome:**

- That the update be received.

<b>14.</b>	<b>HEALTH SCRUTINY</b>	<b>PSC29-2015</b>
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**Documents considered:**

- Progress report – Scrutiny Officer
- Outcome letter to Mid Wales Health Care Collaborative from meeting held on 21<sup>st</sup> March 2016

**Outcome:**

- That the update be received.

<b>15.</b>	<b>JOINT CHAIRS NOTES</b>	<b>PSC30-2015</b>
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**Documents considered:**

- Notes of the meetings held on 18<sup>th</sup> March 2016 and 12<sup>th</sup> April 2016.

**Outcome:**

- That the notes are received.

<b>16.</b>	<b>WORK PROGRAMME</b>	<b>PSC31-2015</b>
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It was noted that the work programme would be amended in light of the decisions made at Joint Chairs and would be updated accordingly.

**County Councillor D R Jones (Chair)**

## CYNGOR SIR POWYS COUNTY COUNCIL.

### CABINET EXECUTIVE

26 July 2016

**REPORT AUTHOR:** County Councillor Graham Brown  
Portfolio Holder for Children's Services

County Councillor Stephen Hayes  
Portfolio Holder for Adult's Services

**SUBJECT:** Powys Safeguarding Children and Adults  
Quarterly update

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**REPORT FOR:** Information

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### Summary

The purpose of this report is to provide Cabinet with an update in respect of safeguarding children and adults in Powys. This report combines both adults and children's safeguarding information.

### Proposal

To receive the report and note the updates from the report received by Cabinet in March 2016.

### Update in relation to an integrated Safeguarding team (adults).

The Safeguarding Lead manager for adults has now commenced her post and is prioritising working on ensuring processes are in place to ensure that Powys County Council is compliant with the legislative requirement of the new Social Care and Well-being (Wales) Act 2014. The guidance to the Safeguarding element of the Act was late in being issued and this didn't support the implementation of the new duties of Local Authorities to make enquires. The Act has brought significant changes to how enquiries are managed and staff are embracing the challenge at all levels.

The aim is to enhance the skills of our front end services to ensure that all enquiries are managed consistently and proportionately.

We are working on ensuring our processes are in line with current guidance and able to report the required data to the Welsh Government.

Going forward what we need to report on will change as will the requirements of our duty to make enquiries.

## **(Regional) Safeguarding Boards**

### **1) Mid and West Wales Safeguarding Children's Board – CYSUR**

The regional safeguarding arrangements (CYSUR) have now been in place since June 2014. A review of CYSUR has been recently undertaken, with the outcome being that the Strategic Group will no longer continue to meet. The four Heads of Service (Powys, Carmarthen, Ceredigion and Pembrokeshire) are all members of the Executive Board, which continues to meet on a quarterly basis. The Head of Service will ensure that any actions arising on a local or regional basis will be addressed accordingly.

There is a Child Practice Review subgroup which meets a minimum of quarterly to consider any child practice reviews which have been undertaken and ensure that the actions learning from these are disseminated throughout the Local Authorities via the Local Operational Group.

The role of the CYSUR Manager has been extended with the remit also including the establishing of an Adults Regional Safeguarding Board. A new Manager has been recently appointed and she commenced her role on 6<sup>th</sup> June 2016.

### **Powys Local Operational Group**

The Powys Local Operational Group continues to meet on a quarterly basis and is chaired by the Head of Children's Services. A number of sub groups are also in place to consider safeguarding training, case and thematic audits. A Safe, Secure, and Stable group is also in place which considers arrangements for children who are placed in Powys by other Local Authorities. This group is currently undertaking a piece of work in conjunction with CCSIW in order to address some of the challenges that are faced in Powys in respect of the disproportionate number of independent residential childrens homes in the area. Members will be receive the outcome of this in the future quarterly updates.

### **2) Mid and West Wales Safeguarding Adult's Board- Regional Safeguarding Board**

The Regional Safeguarding Board for Adults has had its first meeting and the local safeguarding group has been re defined in order to meet new legislative requirements.

#### **Powys Local Operational Group- Adults**

The new group is Powys Local Safeguarding Groups Adults and is streamlined to form closer working links with its sister group representing Childrens Services. Moving forward both the PLOG and PLOGA will meet on the same day with a transitional session between meetings to address cross cutting issues. This will mirror the regional arrangements.

The Safeguarding Managers of Adults and Childrens Services recently undertook safeguarding development with members. This session covered Part 7 (Safeguarding) of the Social Services and Well-being (Wales) Act 2014, and an update on the challenges that are faced in respect of legal/illegal highs. Both of the sessions were well received. A further development session is planned for September

**Update of Safeguarding case work:**

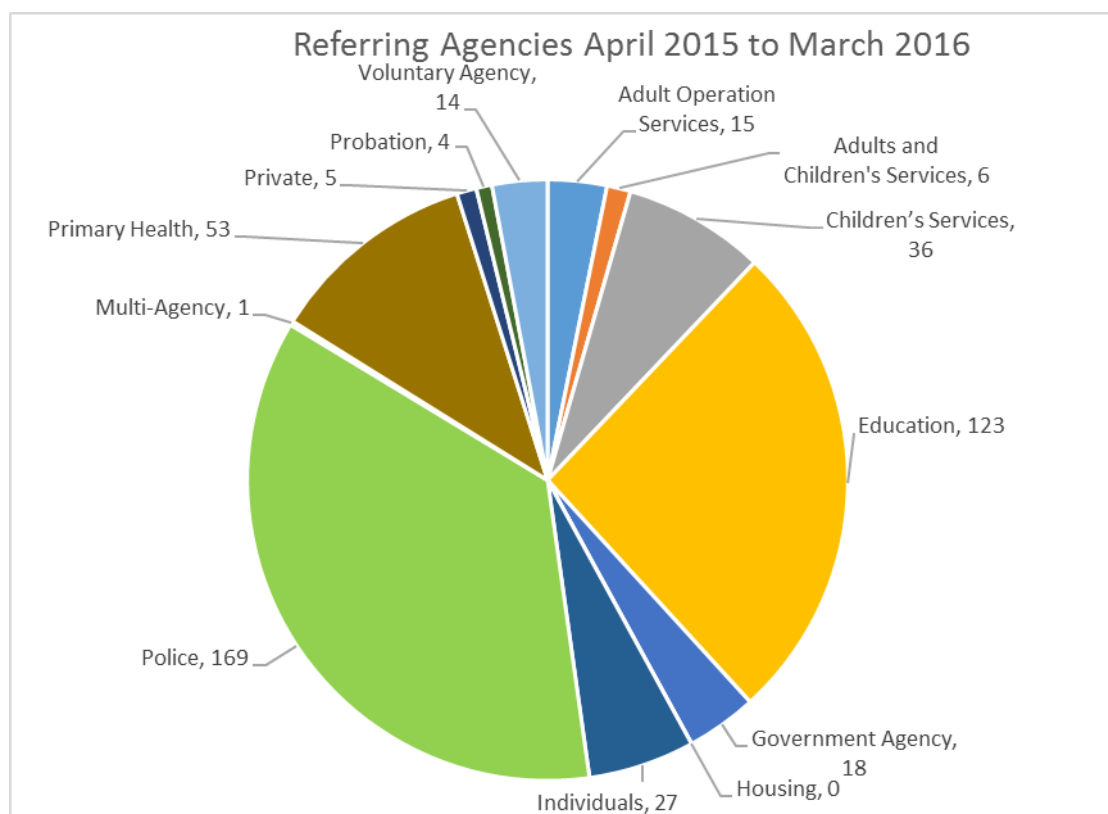
**1) Safeguarding Children**

**Figure 1: Child Protection referrals as a proportion of all contacts with Children’s services**

	Q1 15/16	Q2 15/16	Q3 15/16	Q4 15/16	Grand Total
<b>Other Referrals</b>	646	591	541	482	<b>2260</b>
<b>CP Referrals</b>	128	69	97	115	<b>409</b>
<b>CP as % of All Contact</b>	<b>16.5%</b>	<b>10.5%</b>	<b>15.2%</b>	<b>19.3%</b>	<b>15.4%</b>

Child protection referrals received are 19.3% of the overall contact with the department. This is an increase over the last quarters, with no one factor evident for the increase. The figure relates to 115 children, 7 of which relate to likely or actual abuse and 92 suspected of abuse which have required further investigation. The remaining 16 relate to family support in safeguarding matters.

**Figure 2 : Child Protection referrals by agency – year to date**



Annual figures indicate that Police are the highest referring agency, followed by Education and Health.

**Figure 3 - Initial Child Protection Conferences held by quarter**

	Q1 15/16	Q2 15/16	Q3 15/16	Q4 15/16	Grand Total	Rate per pop.*
<b>Grand Total</b>	<b>37</b>	<b>32</b>	<b>49</b>	<b>48</b>	<b>166</b>	<b>6.4</b>

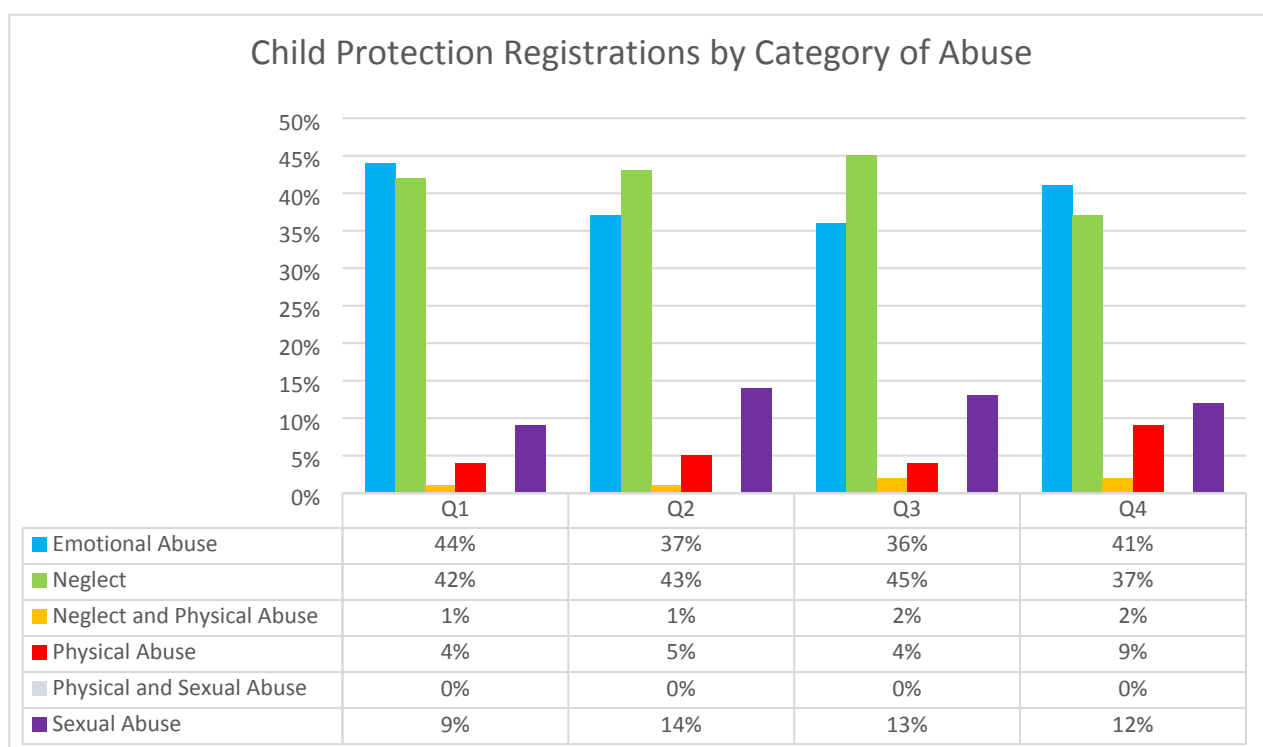
In respect of the number of Initial Child Protection Case Conferences held, we have seen an increase over the last 2 quarters. One factor that is affecting this is around a number of families in which there are larger sibling groups.

**Figure 4 – Review Child protection Conferences held by quarter**

	Q1 15/16	Q2 15/16	Q3 15/16	Q4 15/16	Grand Total	Rate per pop.*
<b>Grand Total</b>	<b>108</b>	<b>63</b>	<b>61</b>	<b>79</b>	<b>311</b>	<b>12.1</b>

Review Child Protection Conferences are held no later than 3 months after an Initial Child Protection, with subsequent meetings held with 6 months after the first review.

**Figure 5 - Child Protection Registrations by Category of Abuse**



Following the implementation of the Social Services and Well-being (Wales) Act 2014, further categories of abuse are to be included in the future. Work is currently being undertaken to include the new categories on the database.



**Figure 6 – Factors that affect parent’s ability to safeguard children**

<b>Factors Affecting Parental Ability to Care Adequately for Children</b>	<b>Q1 15/16</b>	<b>Q2 15/16</b>	<b>Q3 15/16</b>	<b>Q4 15/16</b>	<b>Grand Total</b>
<b>Domestic Abuse</b>	15%	64%	27%	33%	<b>44%</b>
<b>Mental Health</b>	-	28%	17%	22%	<b>24%</b>
<b>Substance Misuse</b>	20%	8%	13%	11%	<b>17%</b>
<b>Alcohol Misuse</b>	50%	16%	15%	13%	<b>25%</b>
<b>Contact with Risky Adult</b>	5%	16%	-	22%	<b>12%</b>
<b>Learning Disabilities</b>	-	-	3%	9%	<b>5%</b>
<b>YP Substance/Alcohol Misuse</b>	-	-	-	-	<b>0%</b>
<b>Long Term Neglect</b>	-	-	6%	7%	<b>6%</b>
<b>At Risk of CSE</b>	-	-	4%	13%	<b>7%</b>
<b>Other</b>	10%	24%	15%	18%	<b>22%</b>

We continue to see high numbers in respect of domestic abuse, although this is not at the level that was evident in Q2. This quarter has seen a sharp increase in children where there is contact with a risky adult. This is currently being explored further in order to have a clear analysis of the issue.

For a number of families there may be more than 1 factor that affects parents ability to safeguard their children – please see table below :-

<b>Factors Affecting Parental Ability to Care Adequately for Children</b>	<b>Q1 15/16</b>	<b>Q2 15/16</b>	<b>Q3 15/16</b>	<b>Q4 15/16</b>
<b>1 Factor</b>	10	9	10	9
<b>2 Factors</b>	4	12	17	6
<b>3 Factors</b>	-	2	8	2
<b>4 Factors</b>	-	-	2	-

## 2) Safeguarding Adults

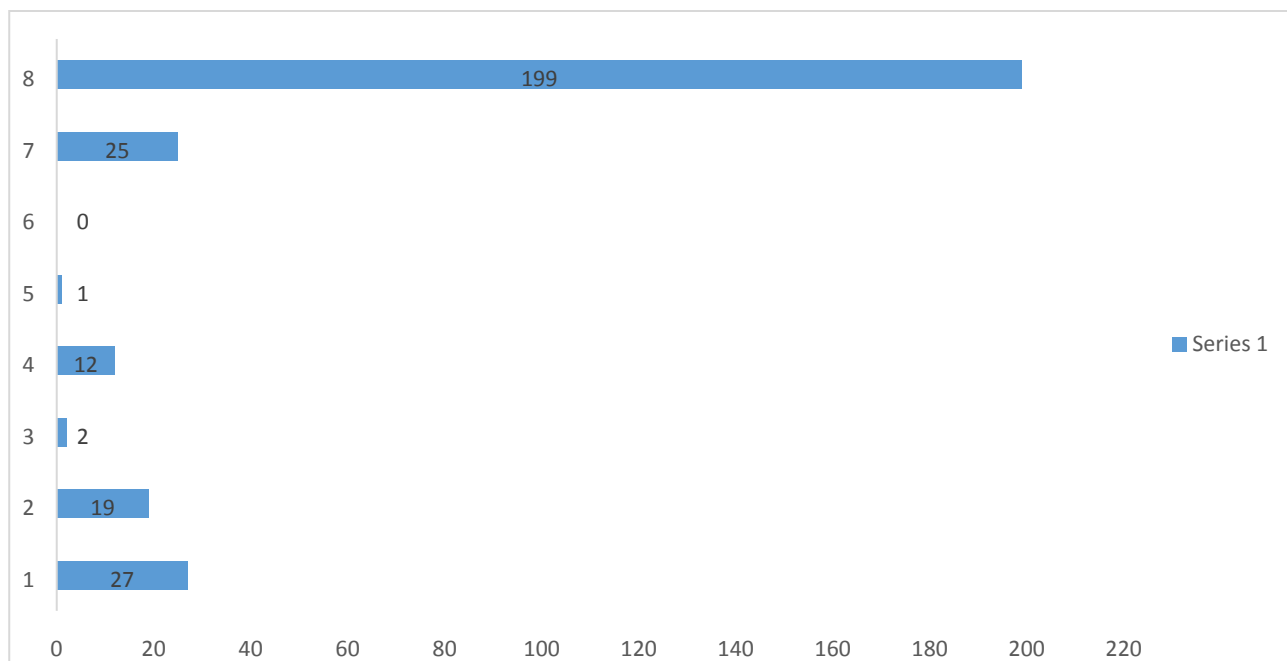
### What have we done?

#### Referrals received

The following table details the number of referrals that were received during Quarter Four across the County. The Population for each shire has also been included and used as a basis to establish the rate of Adult Protection referrals per 1000 population.

	Montgomeryshire		Radnorshire (Llandrindod)		Brecknockshire (Brecon / Ystrad)		Powys Total		
		Q4		Q4		Q4			Q4
Inappropriate Referral – No Further Action		7		9		8			24
Inappropriate Referral – Action Required (an example of action would be where we complete a concern with provider form to ensure we capture the concern and this can then feed into the monitoring process but overall the enquiry is not appropriate for investigation)		14		8		19			41
Appropriate Referral – No Strategy Meeting (An example of this categorisation would be where the issues and associated risks if any are resolved at the discussion stage or is concluded the proportionate and appropriate course of action might be a Care Plan review of services.)		15		13		16			44
Appropriate Referral – Strategy Meeting		68		59		77			204
Referred to DLM for Decision		1		1		-			2
Threshold Not Recorded		-		-		-			-
<b>Total</b>		<b>105</b>		<b>90</b>		<b>120</b>			<b>315</b>
Population		50,655		26,064		29,901			106,620

## Location of Alleged Abuse Quarter 4.



1. Residential care
2. Nursing Home
3. Independent Hospital
4. NHS Hospital
5. Day Care
6. Education setting
7. Supported Tenancy
8. Own Home

## How well we are doing?

### Allegation Status

	Montgomeryshire		Radnorshire		Brecknockshire		Powys Total	
	14/15 Year	Q4	14/15	Q4	14/15	Q4	14/15 Year	Q4
Admitted	4	7	2	3	7	5	13	15
Proved	12	125	5	3	1	6	18	134
Likely on balance of probability	10	17	12	6	15	11	37	34
Unlikely on balance of probability	7	13	2	3	9	5	18	21
Disproved	5	15	8	1	7	2	20	18
Allegation withdrawn	6	2	3	0	1	0	10	2
Inconclusive	15	16	11	4	29	11	55	31
Not Recorded	24	22	64	74	28	40	116	136
<b>Total</b>	<b>83</b>	<b>217</b>	<b>107</b>	<b>94</b>	<b>97</b>	<b>80</b>	<b>287</b>	<b>391</b>

The above table shows the result of referrals that have been completed during the reporting period. This is recorded on Draig for all referrals at point of closure.

The data for this report was collated at the beginning of work completed to complete missing data noted on Enquiry closures. Parts of the county have seen a regular turnover of staff and which has contributed to incomplete data entry. A new system of quality assurance has been introduced to address largely due to temporary staff not being au fait with the processes involved.

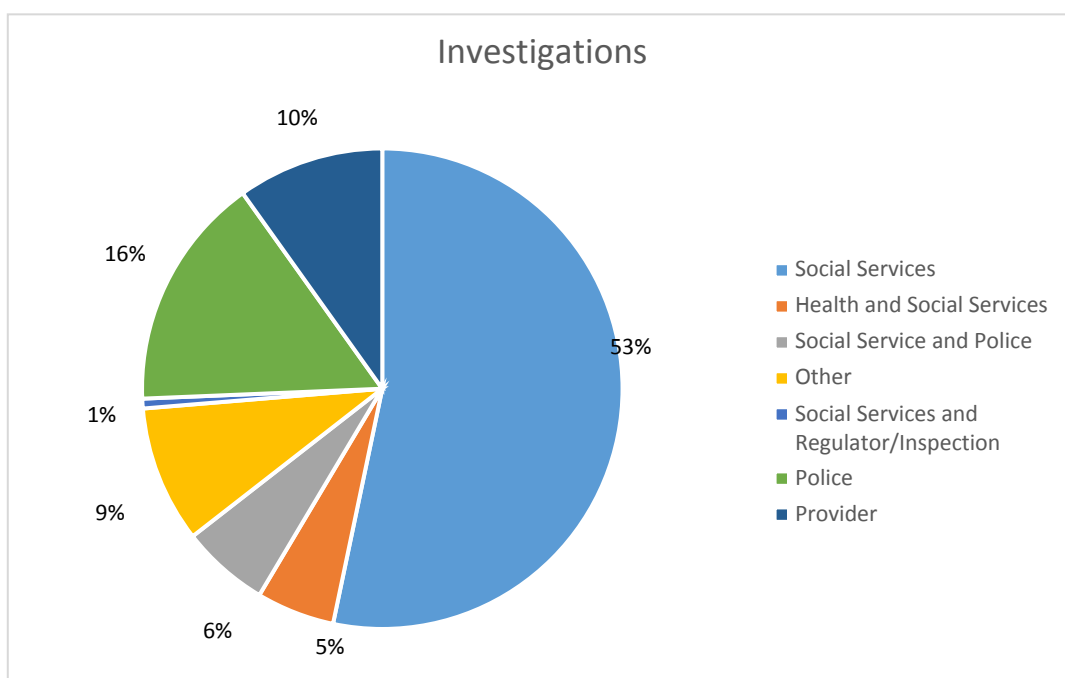
To mitigate against this in future the Safeguarding Manager will ensure guidelines are written and disseminated to ensure staff can easily find guidance required to successfully close down enquiries ensuring we will be data compliant in the future.

Ongoing training in local processes will be embedded into practice via supervision and training sessions along with the input of a newly formed quality assurance panel.

## Investigation

The first table below identifies the number of cases that go on to be investigated, based on the "Type of Investigator" field in Draig.

	Montgomeryshire		Radnorshire		Brecknockshire		Powys Total	
	14/15 Year	Q4	14/15 Year	Q4	14/15 Year	Q4	14/15 Year	Q4
Number of referrals investigated	35	<b>189</b>	26	<b>15</b>	24	<b>33</b>	85	<b>240</b>
Percentage of referrals investigated	79.5%	<b>88.73%</b>	38.2%	<b>17.24%</b>	30.4%	<b>38.37%</b>	44.5%	<b>62.18 %</b>



The graph shows the diversity of enquiries and investigation leads. The decision about who is the most appropriate to investigate is made at the Strategy Meeting. Investigators are placed within area teams. Going forward this pattern will change reflecting the change

in legislation. The figures within the table for Montgomeryshire reflects a number of open enquiries relating to domiciliary care closed in this quarter.

### **Alleged Victim Outcomes**

The table on the following page shows the outcomes recorded for all referrals completed during the reporting period.

	Montgomeryshire		Radnorshire		Brecknockshire		Powys Total	
	14/15 Year	Q4	14/15 Year	Q4	14/15 Year	Q4	14/15 Year	Q4
Actions refused by alleged victim	0	3	3	1	0	0	3	4
Adult Protection Plan / Care Plan	13	129	14	9	12	6	39	144
Alleged Victim changed accommodation	0	3	2	0	6	1	8	4
Increased monitoring by care manager	27	98	4	5	18	14	49	117
No Action	3	3	1	3	19	11	23	17
Not applicable - no abuse found	2	10	0	1	14	3	16	14
Other - please specify	5	95	10	4	16	10	31	109
Other Additional Services	1	15	3	5	2	3	6	23
Preparation for Court	1	0	0	0	0	1	0	1
Provider Support	0	3	2	0	1	1	3	4
Referral for Advocate	0	0	1	0	0	1	1	1
Referral for IMCA	0	0	0	0	1	0	1	0
Referred for counselling	0	0	0	0	0	0	0	0
Referred to Victim Support	0	0	0	0	0	0	0	0
Risk Removed	13	142	29	51	38	18	80	211
Risks reduced/improved safeguards to client/property	36	53	46	47	38	52	120	152

### **Powys One plan**

#### **Options Considered/Available**

Not applicable.

#### **Preferred Choice and Reasons**

Not applicable.

#### **Sustainability and Environmental Issues/Equalities/Crime and Disorder,/Welsh Language/Other Policies etc**

The Regional and Local safeguarding arrangements positively promote the equality and linguistic needs of children and adults wherever possible.

## **Children and Young People's Impact Statement - Safeguarding and Wellbeing**

The update keeps members informed of relevant safeguarding matters.

### **Local Member(s)**

Not applicable.

### **Other Front Line Services**

The Powys Local Safeguarding Group engages with frontline staff/services through its child protection fora. Both the PLOG and APC have active training programmes co-ordinated by the local authority and attended by staff from all agencies. The Safeguarding team give advice and information to managers and staff working with children and adults at risk from all sectors.

### **Support Services (Legal, Finance, Corporate Property, HR, ICT, BPU)**

#### **Legal:**

Legal Services continue to support Front Line Services and note the content of the report. It is noted that the Social Services and Well-being Act 2014, created a duty on all local authority staff, members and relevant partners to report any actual or suspected incidents of abuse or harm.

Senior Social Care Lawyer – South

#### **Finance:**

The Finance Business Partner notes the content of the report regarding safeguarding matters.

**HR:** The HR Business Partner notes the content of the report regarding safeguarding matters.

#### **ICT:**

The report is noted by ICT.

#### **Business Support:**

The Business Support Unit is committed to providing support to Adult and Children's Safeguarding within Powys and is integral to future developments and requirements.

#### **Property:**

This report does not appear to impact on Corporate Property.

### **Local Service Board/Partnerships/Stakeholders etc**

There are reports which will be available for consideration by the Local Service Board.

### **Corporate Communications**

No proactive communication action required.

### **Statutory Officers**

The Strategic Director Resources (S151 Officer) notes the comments made by finance.

The Solicitor to the Council (Monitoring Officer) has commented as follows: "I note the legal comment and have nothing to add to the report.

**Members' Interests**

The Monitoring Officer is not aware of any specific interests that may arise in relation to this report. If Members have an interest they should declare it at the start of the meeting and complete the relevant notification form.

<b>Recommendation:</b>	<b>Reason for Recommendation:</b>
<b>That Cabinet accepts the safeguarding update in line with its safeguarding responsibilities.</b>	<b>Safeguarding is everyone's business and this report provides assurance to Cabinet of work that is underway both locally and regionally on important safeguarding matters.</b>

<b>Relevant Policy (ies):</b>	
<b>Within Policy:</b>	<b>Y</b>
<b>Within Budget:</b>	<b>Y</b>

<b>Relevant Local Member(s):</b>	<b>All</b>
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<b>Person(s) To Implement Decision:</b>	Agency representatives
<b>Date By When Decision To Be Implemented:</b>	<b>N/A</b>

<b>Contact Officer Name:</b>	<b>Tel:</b>	<b>Fax:</b>	<b>Email:</b>
Sue Morgan Safeguarding Lead for Children, Young People			<a href="mailto:sue.morgan@powys.gov.uk">sue.morgan@powys.gov.uk</a>
Karen Arthur – Safeguarding Lead for Vulnerable Adults			<a href="mailto:karen.arthur@powys.gov.uk">karen.arthur@powys.gov.uk</a>

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## People Scrutiny Committee

15<sup>th</sup> September 2016

<b>Adult Social Care Scrutiny Group</b>
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<b>Purpose of Report:</b> Progress report
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Since the last meeting of People Scrutiny Committee on 9<sup>th</sup> June 2016 the following work has been undertaken:

On the 12 July 2016 the group met to look at the Powys People Direct service. This had been identified as an area for further scrutiny during the monitoring of the CSSIW Improvement actions in March 2016. The group received an update of the work that is ongoing to improve this service and requested that they visit the service to gain a fuller understanding of the way the service is run and the issues that are faced. This visit has been arranged for 29<sup>th</sup> September 2016. The group will continue to monitor this service to track progress.

On the 7<sup>th</sup> July 2016 a report on the monitoring of the CSSIW Improvement Priorities went to Cabinet. A copy of this report is attached at Appendix 1. The Cabinet minutes relating to this item are copied below:

10.	<b>CSSIW INSPECTION 2015 - IMPROVEMENT OBJECTIVES</b>	<b>C131- 2016</b>
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*Cabinet received the report of the Adult Care Scrutiny Group on the implementation of the improvement objectives. The Chair of the People Scrutiny Committee advised that since the size of the committee had been reduced it had been difficult to get enough members to participate in the various scrutiny working groups and he suggested that membership of the working groups be widened to include members who were not on the committee. The Leader advised that this was a matter for the Joint Chairs rather than the Cabinet. The Monitoring Officer offered to provide group leaders with details of attendance figures so they could review their representation on working groups.*

*The Leader asked for a response to the report to be brought back to the Cabinet within two months.*

*County Councillor Gibson-Watt, leader of the Liberal Democrat group expressed concern at the slow pace of integration with Powys Teaching Health Board.*

The work programme for the period to December 2016 has been agreed and includes:

23 <sup>rd</sup> Sept
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CSSIW Improvement items final position
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11.00 – 1.00	Domiciliary Care - briefing
7 <sup>th</sup> Oct 11.00 – 1.00	Residential Care - briefing Monitoring savings position
1 <sup>st</sup> Nov	Report from ASC scrutiny to Cabinet on Improvement items
23 <sup>rd</sup> Nov 1.30 – 4.30	Daytime Activities (prior to cabinet decision on 20 <sup>th</sup> December)
6 <sup>th</sup> Dec 10.00 – 1.00	Workforce Strategy Implementation of the Act
14 <sup>th</sup> Dec	Report from ASC scrutiny People Scrutiny Committee on Improvement items

**Report contact:** Liz Patterson, Scrutiny Officer  
**Contact details:** 01597 826980, [elizabeth.patterson@powys.gov.uk](mailto:elizabeth.patterson@powys.gov.uk)  
**Sources/background papers:**

**Membership:**

County Councillors: D. R. Jones,  
R. Davies, J. Gibson-Watt, K. Roberts-Jones and T. Turner



**People Scrutiny Committee**  
**Adult Social Care Scrutiny Group**  
**CSSIW Inspection 2015 – Improvement Objectives**  
**Scrutiny Observations June 2016**

Introduction

In March and May 2015 the CSSIW undertook an inspection of Adult Social Services in Powys County Council the report of which was published in August 2015. The report was presented to the Adult Social Care Scrutiny Group on 9<sup>th</sup> September 2015 and the Scrutiny Observations from that meeting were submitted to the meeting of Powys County Council on 18<sup>th</sup> September 2015 where the CSSIW report was discussed.

It was agreed that a quarterly report would be presented to Cabinet and People Scrutiny Committee on the monitoring of progress against the improvement priorities. The first report was submitted to Cabinet on 22<sup>nd</sup> March, 2016.

Since then the Adult Social Care Scrutiny Group has met on the following dates:

- 2<sup>nd</sup> March – Domiciliary Care (Nos 4 and 6)
- 16<sup>th</sup> March – Powys People Direct Review (No 9) and Grants and SLA (No 7)
- 26<sup>th</sup> April – Integration (No 8) and Workforce (No 12)

The meetings are attended by the Head of Service and Portfolio Holder for Adult Social Care.

The Adult Social Care Scrutiny Group work programme for Improvement Items is outlined below:

- 25<sup>th</sup> May – Older Peoples Commissioning Strategy (No 2)
- 15<sup>th</sup> June – Carers Assessments
- 6<sup>th</sup> July – overall progress on improvement priorities

It is intended to make observations to Cabinet quarterly the next report will be due on 13<sup>th</sup> September 2016 which should cover the following items:

- Older Peoples Commissioning Strategy
- Carers assessments
- Overall progress

This work programme is supplemented by other areas which scrutiny wish to examine including for example efficiency savings, Older Peoples Accommodation Strategy, Day Services and Fairer and Affordable Care.

The Scrutiny Group met on 2<sup>nd</sup> March, 2016 to consider Domiciliary Care. An updated Improvement Priority Plan was provided to the group. The Head of Service had been unable to attend the meeting due to illness and the Strategic Director attended in her absence.

Item 4 Future commissioning and procurement exercises for domiciliary care services should be built on a market development and partnership approach. It must robustly test the tender submission, the capacity and capability of

organisations to manage the transition of services and deliver the service specification.

The Action Plan showed all actions assessed as green (on target) or blue (completed) and assurance was provided that the work streams were not slipping. There is a considerable amount of work necessary to address this improvement item and Cabinet had received the report on Phase 1 and would receive the Phase 2 report in due course. There has been a change in Commissioning Manager and Head of Service and the Strategic Director acknowledged that these changes were her responsibility to manage.

The measures for this item were discussed and the group was informed that the position regarding Delayed Transfers of Care was much improved although particular challenges remained regarding waiting for the home of choice. In addition there were some problems regarding social worker capacity in the south of the county. With regard to missed calls at present there is no national definition of missed call although CSSIW is working with the sector to define this. Assurance was provided that with regard to the in-house service the number of missed calls had reduced and that this issue was part of the monitoring of external providers.

The Strategic Director and Portfolio Holder advised the scrutiny group of their confidence that this work would be completed. This will be monitored when scrutiny consider overall action against the improvement priorities in July.

Item 6 The Council needs to strengthen its relationship with and oversight of domiciliary care providers operating in Powys, including setting up regular meetings and clear lines of communications with the commissioning managers to address ongoing concerns and queries.

The action plan for this improvement item included a number of areas which were marked yellow (behind target) including:

- Complete roll out of Electronic Call Monitoring with all external providers
- Work with existing providers to introduce assistive technology to reduce future service demands
- Work with providers to establish a cooperative approach to recruitment and retention
- Improve join up between safeguarding and Commissioning, focused on provider concerns process and coordination and sharing of intelligence between professionals

With regard to Electronic Call Monitoring (ECM) roll-out it was confirmed that whilst all providers had ECM there have been problems regarding connectivity. This resulted in some of the benefits of ECM not being realised although it was confirmed that robust monitoring and quality assurance was in place in those areas that ECM is not fully operational.

Progress in this area will be monitored when scrutiny consider overall action against the improvement priorities in July.

The Scrutiny Group met on 16<sup>th</sup> March, 2016 to consider Powys People Direct Review and the Review of Grants and SLA. An updated Improvement Priority Plan was provided to the group. This meeting was attended by the Portfolio Holder, the outgoing Head of Adult Social Care together with the newly appointed

Head of Operations for Adult Services and Head of Transformation for Adult Services.

Item 7 The Council needs to consider carrying out a review of the grants and service level arrangements to ensure they align with the Powys One Plan and the Integrated Pathway and provide the best value for money

The action plan for this improvement item the following area which was marked yellow (behind target) namely:

- Consult with grant aided organisations and communities on future model of allocation of grants, including those grants which do not meet the strategic fit of the Health and Social Care model.

However, the meeting heard that this action was slipping to red. It was further noted that the following action was categorised as green (on target) but had also slipped to red:

- Cabinet agreement on future grant allocation and recipients.

A Portfolio Holder decision on grants for 2016-17 has been taken and it is intended that the review will result in grants more closely aligned to Council priorities from April 2017.

The delay in progress which had resulted in the slippage noted above was as a result of lack of capacity within the commissioning team. A post was filled in April 2016 and an Invest to Save Bid has been made to free up capacity within the team. The Portfolio Holder expressed confidence that this improvement priority will be got back on track.

Item 9 The first contact arrangements via the Powys People Direct should be further developed to ensure it can provide the appropriate level of response, advice, support and information for adult services and therefore reduce the need for an additional duty response at team level

The action plan for this improvement item included a number of areas which were behind target including:

- To develop a resilient and sustainable model for a single point of access for Childrens and Adult Social Services ensuring that the differing and competing needs of both service can be met (red)
- Ensure that the model is compliant with Powys duties under the Social Services and Well Being Act (yellow)

The first item had been due by December 2015 and a draft report was now available (March 2016) sight of which has been requested by Scrutiny. The second item was reliant on the findings of the review detailed above. Scrutiny were provided with the report in April and a joint meeting between Adult Social Care Scrutiny and Children's Scrutiny has been arranged for the 12<sup>th</sup> July to consider the Powys People Direct Review and actions taken in response to the findings.

The measures of success were not outlined but it was confirmed that these were being considered in light of what information Welsh Government requires to be collected. It was suggested that the time spent on hold when calling PPD should be monitored as part of the suite of success measure.

The Scrutiny Group met on 26<sup>th</sup> April, 2016 to consider an integrated pathway for older people and workforce. An updated Improvement Priority Plan was provided to the group. This meeting was attended by the Portfolio Holder, the Head of Operations for Adult Services and Head of Transformation for Adult Services. Item 8 The development of the **integrated pathway** for older people with Powys Teaching Health Board should be clearly defined and articulated to capture the projected demand and therefore capacity required at each stage, including reablement. The future integrated service model must be supported by clear governance arrangements that include financial commitments and management accountability.

This improvement item is being progressed by undertaking a pilot project in Ystradgynlais in May. This will be assessed to determine how integration works in practice. A 'taking stock' event has been held with the Health Board and the boundaries for rollout of the integration have been redrawn. There has been some delay in the implementation of a single management structure but as of 26<sup>th</sup> April the memorandum of understanding (for the Ystradgynlais pilot) was nearly ready for sign off. It is understood that each area will need a memorandum of understanding as the rollout progresses but these should be based on the initial document.

It was also noted that following revised governance agreements all Section 33 schedules are now managed through the Joint Management Board. It is understood that not all schedules are currently in place. Individual schedules under Section 33 are designed to protect both parties and scrutiny recommend that action is taken to ensure that where schedules under Section 33 should be in place they are properly made.

It was confirmed that whilst it had been intended that this project should be completed by December 2016 the taking stock event had led to a re-evaluation and this deadline may not now be achievable.

There appears to be some confusion regarding the baseline and targets under the measures of success and the Portfolio Holder and Head of Service confirmed these would need to be reconsidered.

Scrutiny were of the opinion that further examination of this item would be necessary and the following outcome was noted:

**Outcome:**

- **That this item is re-examined at the next meeting with further detail provided on:**
  - **The timeframe for roll-out across Powys**
  - **Reablement targets**
  - **Use of reablement staff on domiciliary care**
- **The risk regarding unsigned schedules under Section 33 be highlighted to Cabinet**

Item 12. A **workforce strategy** which supports the establishment of the integrated pathway for older people should be developed across the wider health and social care workforce including domiciliary care. Opportunities to build workforce capacity such as care apprenticeships should be considered, as well as potential barriers such as housing and transport.

This item was not considered in detail at the meeting on 26<sup>th</sup> April as the most appropriate officer had not been invited. However, it was noted that the measures of success needed further consideration.

The following outcome was noted:

- **The newly appointed Joint Director of Workforce and Organisation Development attend a scrutiny meeting to discuss this part of the improvement plan.**

### **Conclusion**

The Adult Social Care Scrutiny Group note the progress outlined to date and will take the opportunity to reconsider progress against these recommendations in July 2016.

The information provided during these meetings highlights a number of areas where progress has slipped from that intended when the action plan was developed. Whilst there may be understandable explanations for this slippage and the Portfolio Holder has expressed confidence that some of these issues can be brought back on time, attention needs to be paid to the timeliness of work undertaken on these improvement priorities. These priorities are of necessity essential to be met and if problems meeting timeframes are being experienced the Portfolio Holder should consider prioritising resources within the service.

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## People Scrutiny Committee

15<sup>th</sup> September 2016

### Children's Scrutiny Group

**Purpose of Report:** Progress report

Since the last meeting of People Scrutiny Committee on 9<sup>th</sup> June 2016 the Children's Scrutiny Group met on the 12<sup>th</sup> July with members of the Education Scrutiny Group to receive a briefing on the Team around the Family, Families First and Flying Start services. This was requested to enable Members to have an understanding of the services available when they have been looking at related issues such as the change in the age of admission to primary school or exclusions.

The Lead Member has not attended any meetings as an observer since the last meeting of People Scrutiny Committee. The Corporate Parenting Group of the 8<sup>th</sup> August was deferred and will now take place on the 19<sup>th</sup> September.

The Lead Member and Chair of People Scrutiny Committee have been invited to attend the Star Awards for Looked After Children on the 26<sup>th</sup> October 2016.

**Report contact:** Liz Patterson, Scrutiny Officer

**Contact details:** 01597 826980, [elizabeth.patterson@powys.gov.uk](mailto:elizabeth.patterson@powys.gov.uk)

**Sources/background papers:**

#### **Membership:**

County Councillors: D. R. Jones,

M. Mackenzie, **K. Roberts-Jones**, A. Davies, L. R. E. Davies, S. McNicholas

Parent Governor Representatives: Mrs A. Davies, Mrs L. Jenkin

Church Representative: M Evitts

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## People Scrutiny Committee

15<sup>th</sup> September 2016

### Cultural Services Scrutiny Group

**Purpose of Report:** Progress report

Since the last meeting of People Scrutiny Committee on 9<sup>th</sup> June 2016 the Cultural Services Scrutiny Group has not met.

The Chair of People Scrutiny Committee will verbally update the meeting on this item.

**Report contact:** Liz Patterson, Scrutiny Officer

**Contact details:** 01597 826980, [elizabeth.patterson@powys.gov.uk](mailto:elizabeth.patterson@powys.gov.uk)

**Sources/background papers:**

#### **Membership:**

County Councillors: D. R. Jones,  
P. Medicott and T. Turner.

Covering: Archives  
Libraries (inclu eBooks)  
Theatres  
Youth Strategy

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## People Scrutiny Committee

15<sup>th</sup> September 2016

<b>Education Scrutiny Group</b>
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<b>Purpose of Report:</b> Progress report
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Since the last meeting of People Scrutiny Committee on 9<sup>th</sup> June 2016 the following work has been undertaken:

### **Education Scrutiny Group**

The Education Scrutiny Group met on the 9<sup>th</sup> June 2016 when the following items were considered:

- Education other than at school
- Behaviour pathways
- Exclusions
- Pupil Referral Units (PRUs)

This was ahead of a meeting of the School Scrutiny Panel on 17<sup>th</sup> June 2016.

On the 29<sup>th</sup> June 2016 the group met to consider a draft report on School Budgets. The outcome of that meeting is attached at Appendix A and was circulated at the Cabinet meeting on the 5<sup>th</sup> July 2016 which was considering this matter. An extract of the minutes of the Cabinet meeting on 5<sup>th</sup> July is copied below:

<b>5. SCHOOL BUDGETS 2016/2017</b>
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<b>C126- 2016</b>
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*Cabinet considered the outturn for 2015/16 and the proposed budgets for Powys schools for 2016/17. At the end of 2015/16 there were eighteen schools with a cumulative deficit balance totalling £0.94m. Two schools accounted for over £0.5m of the outturn deficit. The level of reserves held had fallen to £2.9m a reduction of £0.7m over the year.*

*Twenty seven schools were proposing to set a cumulative deficit balance in 2016/17. Eight of the twenty seven schools did not meet the criteria to be licensed and were considered to be unlicensed. The Portfolio Holder for Education gave an update of the actions being taken by officers of the Schools Service to assist these schools. Cabinet was advised that there would be a report to the next meeting on the budget position at Brecon High School and the Chief Executive also asked for a report on Ysgol Cedewain to come to that meeting.*

*The Chair of the People Scrutiny Committee expressed concern that the level of schools with unlicensed deficits was unsustainable and that the schools financing scheme meant that some schools were not viable. He wanted the Cabinet to intervene earlier and asked for some of the deadlines set out in the recommendations to be brought forward. He also wanted the Cabinet to consider firmer action against schools with unlicensed budgets including the removal of delegated budgets.*

The Head of Schools explained that it would be difficult for schools to respond any quicker because Governing Bodies could not meet during the holidays. Schools were required to set their budgets by 1<sup>st</sup> May and for future years he would look to bring the report to Cabinet earlier.

In response to questions raised by the opposition group leaders about whether schools would be charged for meetings with Finance, Members were advised that the SLA gave schools a set number of meetings with finance staff without being charged for them. Where there was a charge schools would be advised beforehand. It was also confirmed that the change to school admission age had not been factored in by schools setting their budgets. Finance were working with schools to help them make adjustment to their budgets.

The Portfolio Holder for Finance drew Cabinet's attention to the proposed recovery of carbon credits. Schools had been unaware of this and had not made provision in their budgets and therefore he recommended to Cabinet that the costs be met from the Council's budget management reserve.

<b>RESOLVED</b>	<b>Reason for Decision</b>
<b><i>That the costs of recovery of carbon credits be met from the Council's budget management reserve.</i></b>	<b><i>Schools were unaware of the costs and have not made provision in their budgets.</i></b>

Cabinet was concerned at the forecast budgets noting that many schools in surplus in 2016/17 would be in deficit by 2017/18. The Portfolio Holder for Finance wanted schools to report back with their plans for addressing this. The Head of Schools emphasised to the Cabinet that there would be a significant increase in class sizes in many schools as Governing Bodies sought to manage their budgets by reducing staff. Cabinet noted that the key driver of deficits were falling pupil numbers compounded by the Welsh Government's funding formula that did not take account of the costs of providing services in a rural area.

<b>RESOLVED</b>	<b>Reason for Decision</b>
<b><i>1. That all planned budgets with a cumulative surplus at 31 March 2017 are approved.</i></b>	<b><i>To comply with the Authority's scheme for the financing of schools</i></b>
<b><i>2. There is no clawback in respect of the schools outturn figures for 2015/16 as named in paragraph 4.3 of the report.</i></b>	<b><i>To comply with the Authority's scheme for the financing of schools</i></b>
<b><i>3. That all schools that are potentially subject to clawback for 2016/17 as set out in paragraph 4.5 have their budgets re-assessed after spending plans have been submitted by the 30<sup>th</sup> September 2016 and a further report brought back to Cabinet during the Autumn Term 2016.</i></b>	<b><i>To comply with the Authority's scheme for the financing of schools</i></b>
<b><i>4. That the proposed budgets for the following schools who have planned cumulative deficit balances in 2016/17 are licensed:</i></b> <b><i>Primary</i></b> <b><i>Archdeacon Griffiths C in W A School</i></b> <b><i>Brynhafren C P School</i></b> <b><i>Llanbister C P School</i></b> <b><i>Llanelwedd C in W Primary School</i></b>	<b><i>To comply with the Authority's scheme for the financing of schools</i></b>

<p><i>Llanfyllin C P School</i>  <i>Llangedwyn C in W Voluntary Controlled School</i>  <i>Llangors C in W Controlled School</i>  <i>Llansantffraid C in W Aided School</i>  <i>St Mary's Catholic School</i>  <i>Ysgol Dyffryn Trannon</i>  <i>Ysgol Glantwymyn</i>  <i>Ysgol Gymaeg Dyffryn Y Glowyr</i>  <i>Ysgol Llanbrynmair</i>  <i>Ysgol Maesydre</i>  <i>Ysgol Meifod</i></p> <p><u>Secondary</u>  <i>Builth Wells High School</i>  <i>Crickhowell High School</i>  <i>Ysgol Bro Hyddgen</i>  <i>Welshpool High School</i></p>	
<p>5. <i>The Schools named below with planned cumulative three year consecutive deficit balances, including the current year are not licensed and a notice of concern be issued to each Governing Body and that the Governing Bodies of these schools be required to submit a recovery plan to the authority by the 16<sup>th</sup> September 2016.</i></p> <p><u>Schools:</u>  <i>Churchstoke C P School</i>  <i>Clyro C in W School</i>  <i>Llanrhaeadr Ym Mochnant C P School</i>  <i>Ysgol Dolafon</i>  <i>Brecon High School</i>  <i>Llanidloes High School</i>  <i>Ysgol Maesydderwen</i>  <i>Ysgol Cedewain Special School</i></p>	<p><i>To comply with the Authority's scheme for the financing of schools</i></p>
<p>6. <i>A further report on schools with unlicensed deficits is brought to Cabinet by 30 September 2016, to provide a budget update on any proposed actions to be taken as set out in section 2.16 Suspension of Delegation of thy Scheme for Financing Schools.</i></p>	<p><i>To comply with the Authority's scheme for the financing of schools</i></p>
<p>7. <i>Financial surgeries continue in the autumn and spring terms and schools are reminded of the possibility of claw back.</i></p>	<p><i>To comply with the Authority's scheme for the financing of schools</i></p>
<p>8. <i>Existing Loans are monitored.</i></p>	<p><i>To comply with the Authority's scheme for the financing of schools</i></p>

Cabinet also received reports on School budgets relating to Brecon High School and Ysgol Cedewain on 26<sup>th</sup> July 2016. The Education Scrutiny Group will continue to monitor the school budget position given the concerns highlighted to Cabinet as outlined in Appendix A.

On 12<sup>th</sup> July 2016 members of the Education Scrutiny Group joined with members of the Children's Services Scrutiny Group to receive a briefing on the Team around the Family, Families First and Flying Start.

## **School Scrutiny Panel**

The School Scrutiny Panel met with leaders of the PRU on 17<sup>th</sup> June 2016.

The Lead Member took a report to Cabinet on the work of the School Scrutiny Panel which is attached at Appendix B. The Portfolio Holder response to this report is attached at Appendix C. This will be considered at the next meeting of the School Scrutiny Panel.

## **ERW**

On the 21<sup>st</sup> June 2016 Cllr Roberts-Jones and the Scrutiny Officer attended the ERW offices in Carmarthen along with other scrutiny members and officers from across the ERW region as part of the Estyn/WAO inspection of the Welsh regional education consortia. The Inspection outcome has yet to be published.

The next meeting of the Chairs and Vice-Chairs of the six ERW authorities has been arranged for 27<sup>th</sup> September 2016.

## **Cabinet Work Programme**

At the meeting of Council on 16<sup>th</sup> June 2016 it was:

***RESOLVED that full Council has the opportunity to meet and discuss recommendations relating to secondary schools affected by the Council's transformation policy, to express an opinion ahead of decisions taken by Cabinet.***

At the meeting of Council on 13<sup>th</sup> July 2016 it was:

***RESOLVED that Full Council meets to discuss recommendations relating to Primary and Secondary School proposals that are affected by the Council's Transformation Policy and Schools Reorganisation Policy 2015, to inform the Cabinet of Council's views prior to any decision being taken by Cabinet.***

All Members will therefore have an opportunity to express their view on school transformation proposals prior to these matters coming to Cabinet for decision.  
to

The Lead Member will continue to attend Cabinet to make observations on education matters as appropriate.

## **Education Scrutiny Forward Work Programme**

15 <sup>th</sup> September 1.30pm	Progress on preparing for the change in age of admission
19 <sup>th</sup> September 2016 10.00am	Standards data – verified for FP, KS2 and KS3 – unverified for KS4 and KS5 Attendance, exclusions



29 <sup>th</sup> September 2016 10.00am	School Scrutiny 4 – update on schools already been to School Scrutiny Panel Agree schools to invite to sessions 5 and 6
11 <sup>th</sup> October 2.00pm	ERW support to Powys schools in SM
2 <sup>nd</sup> November 2.00pm	Calculation of pupil projections and capacity
10 <sup>th</sup> November 10.00am	Scrutiny briefing on SSP schools
16 <sup>th</sup> November 10.00am	School Scrutiny 5
28 <sup>th</sup> November 2016 10.00am	Quarter 2 Performance (Level 1 Monitoring Report) Retention rates at Sixth Form School budgets update
29 <sup>th</sup> November 1.30pm	School Scrutiny 6

**Report contact:** Liz Patterson, Scrutiny Officer  
**Contact details:** 01597 826980, [elizabeth.patterson@powys.gov.uk](mailto:elizabeth.patterson@powys.gov.uk)  
**Sources/background papers:**

**Membership:**

County Councillors: **D. R. Jones**,  
A. Davies, E. R. Davies, Miss A. Holloway, M. Mackenzie, S. McNicholas K.  
Roberts-Jones, G. Vaughan.  
Parent Governor Representative Mrs A. Davies and Mrs L. Jenkin.  
Church Representative Mrs M. Evitts



**People Scrutiny Committee**  
**Education Scrutiny Group**  
**School budgets report to Cabinet 5<sup>th</sup> July 2016**  
**Scrutiny Observations**

**Introduction**

The Education Scrutiny Group received a copy of the draft report on 22<sup>nd</sup> June 2016 and met with the Professional Lead Finance and Finance Business Partner on 29<sup>th</sup> June 2016 to consider the report.

**Observations**

Scrutiny notes the declining position regarding school budgets where the level of planned surpluses (for licenced and unlicensed budgets) is, as of June 2016, 85% against a permitted maximum of 40%. It is noted that in the last three years schools have consistently underspent and the report notes that the position should significantly improve '*if this trend continues*'. The increased period of austerity may mean that this underspend cannot be relied upon and would **wish to draw to the attention of Cabinet the risk that schools deficit budgets pose to the Councils General Fund.**

Scrutiny notes that the figures provided within the report project the position prior to the Cabinet decision taken in April to change the age of admission. It is noted within the report that the effect of this change will be calculated over the summer and made available to schools in the Autumn Term. The report acknowledges (with regard to the decision not to claw back surplus funds) that schools would need to plan ahead to smooth this change. This will be difficult for schools to do without early indications of the impact of the changes. **The Portfolio Holder is urged to arrange for these calculations to be made and conveyed to schools promptly so that the impact on budgets can be assessed. A further report outlining the impact of these changes is requested to be brought back to Cabinet in the first half of the autumn term.**

**EDUCATION  
SCRUTINY REPORT  
SCHOOL SCRUTINY PANEL**

County Councillors: D. R. Jones (Lead Member)  
On behalf of the Education Scrutiny Group

**PEOPLE SCRUTINY COMMITTEE**

**DATE OF REPORT: May 2016**

**STATUS OF REPORT: DRAFT**

## Background

Education falls within the remit of the People Scrutiny Committee and has a working group comprised of members of that Committee which has been in place since June 2012. The Chair of People Scrutiny Committee is Lead Member of the Education Scrutiny Group (ESG).

Since 2014 Powys has been part of the ERW regional consortium of six local authorities which work together to agree a regional business plan and strategy to deliver school improvement services. The Lead Member and one other Member attend twice yearly meetings with the Members from the other five ERW authorities.

It became apparent from speaking with Members from other ERW authorities that in some other areas Scrutiny Members were undertaking direct school scrutiny. The approaches were different in the different authorities with some scrutiny groups visiting schools (where the visits had started when there was concern regarding the school modernisation process) to schools being brought before the full Scrutiny Committee.

The Lead Member also noted that Estyn were keen that scrutiny should start to take a more proactive role in calling schools to account in respect of their standards.

Training was arranged in June 2015 for the Education Scrutiny Group on performance, leadership and provision with a focus on evaluating performance and the characteristics of schools causing concern. Questioning techniques were also covered. The training was provided by a former Estyn Inspector.

## Process

- Chair of People Scrutiny Committee, in conjunction with Head of Schools to decide which schools to be scrutinised based on
  - Estyn Inspection outcome
  - Autumn term visit outcome
  - Financial situation
- Scrutiny Officer to write to Head teacher and Chair of Governors on behalf of the Chair of People Scrutiny Committee requesting attendance
- Panel of 5 Members plus reserve to be chosen (School Scrutiny Panel)
- Briefing to Panel from Scrutiny Officer on
  - Core data information
  - Estyn Inspection Report
  - Autumn Term visit report, school action plan and half termly reports on progress against school action plan (Schools Service to provide)
  - School budget (if an issue)
- Pre-meeting of School Scrutiny Panel with Challenge Advisor to provide professional guidance and advice on reports being scrutinised and in particular to hone questions and identify key areas/themes on which to focus.
- Head Teacher and Chair of Governors attend meeting to discuss standards, performance and if appropriate action plan in response to adverse Estyn Inspection – meeting observed by representatives from Schools Service (Head of Schools Service and Senior Challenge Advisor)
- Member scrutiny and support – challenge poor performance and recognise good performance.
- Outcome reported by way of a letter from the Chair of the Working Group to Head Teacher and Chair of Governors to include:
  - Recommendations

- Observations
  - Opportunities for shared learning
- Also to be copied to Education Scrutiny Group and Schools Service.

## **Progress**

Since the summer of 2015 the following schools have been brought before the School Scrutiny Panel:

8 <sup>th</sup> June 2015	Builth County Primary School
3 <sup>rd</sup> July 2015	Llandrindod High School
11 <sup>th</sup> November 2015	Llandrindod County Primary School (Cefnlllys)
18 <sup>th</sup> November 2015	Ysgol Bro Hyddgen
7 <sup>th</sup> March 2016	Builth High School

A copy of the outcome letters to all of these schools is attached at Appendix A

## **Review**

On 29<sup>th</sup> February 2016 the Education Scrutiny Group met to review the progress made by those schools which have attended School Scrutiny Panel. The Group also review the progress made by those schools in Powys which are currently assessed by Estyn as requiring Special Measures.

The outcome of this meeting is as follows:

### ***Schools which have attended School Scrutiny Panel***

#### Builth County Primary School

That the half termly monitoring reports of Builth Primary School be reviewed in conjunction with their provisional results in June 2016 when a view will be taken as to whether or not it is necessary to ask the school to attend a further meeting with the School Scrutiny Panel.

#### Llandrindod County Primary School

The school is working with the local authority to make improvements. ESG will review the half termly monitoring reports of Llandrindod CP School in conjunction with their provisional results in June 2016 when a view will be taken as to whether or not it is necessary to ask the school to attend a further meeting with the School Scrutiny Panel.

## Ysgol Bro Hyddgen

That the Head teacher, Chair, Vice-Chair and all the LEA Governors of Ysgol Bro Hyddgen be invited to a meeting of the School Scrutiny Panel in the first half of the summer term 2016. (It has since been agreed to consider the results of the summer 2016 exams before coming to a view as to whether or not it is necessary to ask the school to attend a further meeting with the School Scrutiny Panel)

### ***Schools which have attended School Scrutiny Panel and are in Special Measures***

#### Llandrindod High School

To review the Autumn Core Visit and half termly monitoring visit papers before coming to a view as to whether or not it is necessary to ask the school to attend a further meeting with the School Scrutiny Panel.

### ***Schools in Special Measures***

#### Brecon High School

That Brecon High School remains on the list of potential schools to attend School Scrutiny Panel when the summer programme for the Panel is considered.

#### Llanbister County Primary School

The outcome letter from a recent inspection is imminent and therefore this school was not discussed. The outcome letter will be considered when School Scrutiny Panel next reviews these schools.

#### Builth High School

Builth High School were called to School Scrutiny Panel on 7<sup>th</sup> March 2016 after the review meeting on 29<sup>th</sup> January 2016.

### **Summary**

Powys has 12 secondary schools of which three are in the Estyn Category of Special Measure (Brecon High School, Builth High School and Llandrindod High School) and two remain in the category of Estyn Monitoring (Newtown High School and Caereinion). Across Wales there are only seven secondary schools in Special Measures. This position raises questions both regarding the level of support and challenge that the schools receive both from the ERW Challenge Advisory service and from the individual school Governing Bodies and regarding school leadership. From the School Scrutiny sessions which have been held the Panel has concluded that a theme of issues regarding Governing Body effectiveness and Challenge Advisory Service capacity is of concern.

The School Scrutiny Panel will continue to ask schools to attend where standards indicate that performance is not at the required level.

## **Conclusion**

A priority in the One Powys Plan is *'All children and young people are supported to achieve their full potential'*.

The position of three Powys Secondary Schools in Special Measures and two in Estyn Monitoring is of extreme concern to scrutiny.

It is recommended that the Portfolio Holder for Education and the Cabinet take the necessary steps to ensure that rapid and sustained improvement in school performance is evidenced in those schools which are underperforming.

It is recommended that the Portfolio Holder assures Cabinet that the ERW Challenge Advisory service is providing the appropriate level of support and challenge to Powys Schools and that he is kept continually advised of schools causing concern

It is recommended that the Portfolio Holder provides assurance that School Governing Bodies provide the appropriate level of support and challenge to their individual school.

It is apparent that there is far from equal access to the One Powys Plan priority for many pupils. Cabinet are urged to take the appropriate action to ensure that the education provided to all the pupils of Powys is of the highest standard and that where it is apparent that these standards are falling short then appropriate action within the powers available to the LA be taken to address this.

### **Confidential background papers used to prepare report:**

- **Outcomes from following School Scrutiny Panels:**
  - **8<sup>th</sup> June 2015 Builth Wells CP School**
  - **3<sup>rd</sup> July 2015 Llandrindod Wells High School**
  - **11<sup>th</sup> November 2015 Llandrindod CP School**
  - **18<sup>th</sup> November 2015 Ysgol Bro Hyddgen**
  - **7<sup>th</sup> March 2016 Builth Wells High School**

## **Response to Education Scrutiny Group report presented to Cabinet on 24<sup>th</sup> May 2016.**

### **Cllr Arwel Jones Portfolio holder for Education**

In response to the issues raised in the conclusions of the Education Scrutiny Group report presented to Cabinet on 23<sup>rd</sup> May 2016 , the Portfolio Holder for Education and the Cabinet provides the following response :

- a) **It is recommended that the Portfolio Holder for Education and the Cabinet take the necessary steps to ensure that rapid and sustained performance is evidenced in those schools which are underperforming.**

*Response:*

The educational performance in respect of achievement and attainment is a priority for the Council and Cabinet as evidenced in the One Powys Plan.

The Schools Service through the ERW alliance of six local authorities team of challenge advisors consistently implements the regional strategy for School Improvement through the regional team of Challenge Advisors to achieve the ERW vision of ;



“a consistently high performing school network across the region with every school a good school offering high standards of teaching under good leadership resulting in all learners achieving their maximum potential”.

This vision is aligned in Powys through the School Service Business Plan which in 2016-2017 identifies the following main objectives for school improvement:

- To improve standards in all phases and key stages with a particular focus on improving the performance of eFSM learners and performance at higher levels.
- To improve outcomes at key stage 4
- To improve the quality of leadership, including governors, across our schools with a specific focus on secondary schools.

The Portfolio holder for Education takes the following actions to challenge school performance and the support, monitoring and intervention of the School Improvement Service

- Regular challenge at School Service quarterly performance review meetings to ensure all intended actions are being implemented with an end of year evaluation of impact through analysis of key performance data.

It is acknowledged that significant issues exist in respect of inspection outcomes in secondary schools. The predominant concerns are the schools in special measures or significant improvement. In order to ensure greater challenge to the rate of improvement further action to be taken is as follows:

ACTION	IMPLEMENTATION DATE	RESPONSIBLE OFFICER/MEMBER
Portfolio Holder to attend Secondary School “Improvement Board” meetings	As from September, 2016	Portfolio Holder Head of Schools Service Senior Challenge Advisor

- b) It is recommended that the Portfolio Holder assures Cabinet that the ERW Challenge Advisor Service is providing the appropriate level of support and challenge in Powys schools and he is continually advised of schools causing concern.**

*Response:*

The Portfolio Holder through his weekly meetings with the Head of Schools Service is continually advised of school performance. This includes schools causing concern and also schools which are performing well. Inspection outcomes are shared with the

Portfolio Holder with support to be provided discussed.

The Head of Schools Services writes to all schools following the publication of inspection reports. The Portfolio Holder receives a copy of all letters.

It is acknowledged that capacity to supporting secondary schools has been an issue. Recruitment to Challenge Advisor posts of suitably qualified and experienced leaders from secondary schools is a challenge for all regions due to the salary scales involved. Powys, however has been successful in appointing an additional challenge advisor with proven experience, for secondary schools who will commence in post at the beginning of the new academic year in September 2016.

Further action to be taken:

ACTION	IMPLEMENTATION DATE	RESPONSIBLE OFFICER/MEMBER
Post inspection outcome letters to be copied to the Leader of the cabinet	From September 2016	Head of Schools
Portfolio Holder to attend Schools Service Management Team meetings once per term to receive monitoring reports relating to Schools Causing Concern	From September, 2016	Portfolio Holder Head of Schools Senior Challenge Advisor
Cabinet to receive annual performance reports based on previous years school performance outcomes to include end of year outcomes/ National Model categorisation and Estyn outcomes	Annually in late Autumn Term	Portfolio Holder Head of Schools

**c)It is recommended that the Portfolio Holder provides assurance that School Governing Bodies provide the appropriate level of support and challenge to their individual school.**

*Response:*

Challenge Advisors are responsible for supporting and monitoring governor effectiveness.

Through the ERW ladder of support and intervention framework schools are categorised for capacity to improve.

The Governor's role in challenging their school is part of this categorisation with judgements made against a range of criteria which includes:

- a) School leaders and governors challenge underperformance effectively and are largely successful in securing the required improvement
- b) The school's leaders and governors do not always challenge underperformance effectively
- c) The school's leaders and governors do not challenge underperformance effectively

The judgement on the above is then a contributory factor to the bespoke menu of support provided to a school which may include bespoke governor training. To improve the quality of school governance the Schools Service has a comprehensive training programme in place which for 2016-2017 includes:

- Inclusive School (ALN/Inclusion)
- Budget
- LAC
- Difficult conversations (HR)
- Managing change (HR)
- Performance Management linked to professional standards
- Child Protection
- Safeguarding
- Asking the right questions
- Info sessions on Hwb
- Preparing for curriculum change, successful futures including digital competency framework
- Mandatory training for clerks
- Mandatory training for Chairs
- Mandatory training for understanding and analysing data

In addition during 2016-17 it is intended to;

- Provide bespoke workshop sessions for all governors who have responsibility for the performance management of headteachers, together with the production of revised guidance documentation
- Provide a bespoke workshop for elected members who are school governors on their roles and responsibilities in challenging school performance including the setting of performance management objectives

**d) It is apparent that there is far from equal access to the One Powys Plan priority for many pupils. Cabinet are urged to take the appropriate action to ensure that the education provided to all pupils of Powys is of the highest standard and that where it is apparent that these standards are falling short then appropriate action is taken within the powers available to the local authority be taken to address this.**

*Response;*

The Local Authority has a range of strategies to improve the performance of schools.

This includes:

- a) Providing a bespoke menu of support following classification during the Autumn Term.
- b) Half termly monitoring of schools classified as in the red support category, or following an Estyn inspection a school is judged to require Estyn monitoring, is in need of “significant improvement (SI) or special measures(SM)”
- c) Establishing Improvement Boards for schools requiring Estyn monitoring, who are in “need of significant improvement” or special measures or in the red support category who are not making sufficient progress
- d) Consideration and issuing of a formal warning notice under section 3 of the School Standards and Organisation (Wales) Act 2013 where matters are not resolved within a measurable period
- e) Implementing a school re-organisation programme which includes a focus on standards.

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## People Scrutiny Committee

15<sup>th</sup> September 2016

### Scrutiny of the Mid Wales Health Care Collaborative

**Purpose of Report:** Progress report

The Mid Wales Health Care Collaborative was launched in April 2015 as a result of the findings of the Mid Wales Health Care Study a report commissioned by Welsh Government and undertaken by Prof Marcus Longley.

The first recommendation of this report stated that a joint mechanism 'the Mid Wales Healthcare Collaborative' should be established in order to implement many of the other recommendations made in the report:

- The joint committee should consist of the three Health boards (with Hywel dda University Health Board , including the Chair and Chief Executive of each, and an independent Chair for the Committee appointed by the Minister (the Minister appointed Co-Chairs Dr Ruth Hall and Mr Jack Evershed)
- The Mid Wales Healthcare Collaborative should be accountable to the three Health Boards and also to Welsh Government and to the scrutiny mechanisms for local government
- It should shape the Mid Wales commissioning intentions of the three Health Boards by implementing the recommendations of the study and be held accountable for its work by the Minister for Health and Social Services or the Deputy Minister for Health

The Chair of People Committee together with the Lead Member of Children's Scrutiny Group have been attending meetings of the Board of the Mid Wales Health Care Collaborative in an observer role.

Since the last update in June 2016 the Mid Wales Health Care Collaborative was due to meet in July however this meeting was cancelled and a progress report circulated (attached at Appendix A).

A meeting of the Collaborative was held on the 5<sup>th</sup> September 2016 in Aberaeron. Cllr Kath Roberts-Jones and Cllr Aled Davies attended this meeting as observers and after the meeting the Joint Health Scrutiny Group met with Dr Sue Fish together with the Co-Chairs Dr Hall and Mr Evershed. A letter will be prepared from the Joint Health Scrutiny Group to the Co-Chairs which will be available at the next People Scrutiny Committee meeting. A

verbal update will be given to this meeting by Cllr Roberts-Jones and Cllr Davies.

The next meeting of the Collaborative Board is expected to take place later this year with a date to be confirmed.

It is intended that meetings of the Joint Health Scrutiny Group will be held on the afternoon of these meetings.

<p><b>Report contact:</b> Liz Patterson, Scrutiny Officer <b>Contact details:</b> 01597 826980, <a href="mailto:elizabeth.patterson@powys.gov.uk">elizabeth.patterson@powys.gov.uk</a> <b>Sources/background papers:</b></p>
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**Representatives:** Cllr D. R. Jones, Cllr K. Roberts-Jones and Cllr A. Davies

# PSC44-2015

Joint Chairs and Vice Chairs Steering Group – 5 July 2016

## MINUTES OF A MEETING OF THE JOINT CHAIRS AND VICE-CHAIRS STEERING GROUP HELD AT COUNCIL CHAMBER - COUNTY HALL, LLANDRINDOD WELLS, POWYS ON TUESDAY, 5 JULY 2016

**PRESENT:** County Councillors D R Jones (Chair), K W Curry, L V Corfield, S C Davies, JG Morris and Mr J Brautigam

**Officers:** Paul Griffiths (Strategic Director - Place), Jeremy Patterson (Chief Executive), Liz Patterson (Scrutiny Officer), Clive Pinney (Solicitor to the Council), David Powell (Strategic Director - Resources), Lisa Richards (Scrutiny Officer) and Wyn Richards (Scrutiny Manager and Head of Democratic Services)

<b>1.</b>	<b>APOLOGIES</b>	<b>JCSG1 - 2016</b>
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Members: County Councillors M J Dorrance  
Officers: Amanda Lewis and Peter Jones

<b>2.</b>	<b>NOTES OF THE LAST MEETING</b>	<b>JCSG2 - 2016</b>
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**Documents:**

- Notes of 24 May 2016

**Outcome:**

- Noted

<b>3.</b>	<b>DISCUSSION WITH THE CHIEF EXECUTIVE, STRATEGIC DIRECTORS REGARDING POTENTIAL SCRUTINY ITEMS</b>	<b>JCSG3 - 2016</b>
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**Documents Considered:**

- None

**Issues Discussed:**

- The Chief Executive reported a change in emphasis in relation to schools scrutiny. He had had discussions with WG officials around ERW particularly where they were involved in schools in special measures. There needed to be further discussion regarding demonstrating that ERW is being held to account in terms of school improvement. He suggested that there should be regular attendance at the School Scrutiny Panel by the Hub Lead and Chief Executive of ERW in order to scrutinize their role and advice to schools in special measures. Schools in Powys in special measures were taking too long to improve.
- The Chair informed the meeting that Brecon High School may come out of special measures if this year's exam results were positive. Estyn no longer consider financial issues. Intervention at Brecon High School is costing approximately £200K per annum and, if special measures were to be lifted, those posts would need to continue otherwise the situation would be exacerbated
- Challenge Advisers are employed by the Authority but are responsible to ERW and consideration should be given to how to ensure efficient and

effective challenge. Many Challenge Advisers have been teachers and there can be difficulties where a Challenge Adviser has to challenge former colleagues. ERW has been established on a different basis to the other three bodies operating in Wales and this appears to be an area of concern. Estyn have recently completed an inspection of ERW and the Chief Executive was interviewed in this regard. There needs to be greater clarification of roles and accountability.

- Failing schools are unacceptable and there is a greater risk of poor performance and increased debt. It was thought that a thorough review of budgets and demands should be undertaken. The Leader is a member of ERW and he should be asked to raise these issues with them. A further suggestion was made that all LEA Governors should be brought together for additional training around their roles and responsibilities and be adequately equipped to challenge Head Teachers and senior managers. Governors can only rely on the information they are given. It was suggested that the problems were structural and ERW does not consider those structures. Evidence being given to governing bodies is qualitative rather than quantitative. It may become necessary for the LEA to use the powers vested in it although the political repercussions of such action were noted.
- The Group debated the way in which scrutiny could deal with the issues raised. This could be undertaken by the Schools Scrutiny Panel in interviewing the Hub Lead and Chief Executive of ERW and at the wider regional group. It was acknowledged that the regional ERW scrutiny group consisted of a number of retired teachers who were now councillors and could be too defensive.
- Delivery of the Corporate Improvement Plan was heavily dependent on ERW's performance
- An independent report into school transport at Llanfyllin High School had raised wider, systemic issues which could usefully be investigated further by a joint group comprising Members of Audit, Place and People Scrutiny Committees. This Group should also consider the way in which school budgets could be used during the transformation process. The Fair Funding Formula could also be considered to ensure schools are funded in a modern and proactive way – the Authority cannot continue to increase funding at failing schools as this does not necessarily lead to improvement. The Schools Finance Service should also be reviewed.
- The Strategic Director Place had given a presentation to the Place Committee on the major issues affecting the directorate. It had been suggested that the Committee should review the process for identifying options for Highways Transport and Recycling and then track the progress of the option that is agreed upon.
- The profile of savings delivery in Adult Social Care remains a concern. Activity should be in hand now to deliver savings in 2017/18 – joint scrutiny could be considered between People Scrutiny Committee and The Finance Scrutiny Panel.
- The Adult Social Care Scrutiny Group should consider equality of access for services as assessments should be portable. Local area assessments may lead to differences in delivery of service.
- These latter items will be considered under the scrutiny work programme later on the agenda



**Outcomes:**

<b>Action</b>	<b>Completion Date</b>	<b>Action By</b>
<b>A meeting with the Chairs of Audit, People and Place, Chief Executive and Strategic Director, Resources to scope a review of the issues raised within the Walters report be convened.</b>	<b>July 2016</b>	<b>LR</b>
<b>The Leader be briefed on the issues raised and asked to raise these with ERW</b>	<b>July 2016</b>	<b>Chief Executive</b>
<b>The Schools Scrutiny Panel to invite the Hub Leader and Executive of ERW to regular meetings</b>	<b>Ongoing</b>	<b>LP</b>
<b>Additional training to be arranged for LEA Governors regarding their roles, responsibilities and greater challenge of Head Teachers and senior managers</b>	<b>September 2016</b>	<b>CP</b>

<b>4.</b>	<b>SCRUTINY IN CHALLENGING TIMES</b>	<b>JCSG4 - 2016</b>
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**Documents Considered:**

- Notes of Conference ‘Scrutiny in Challenging Times’

**Issues Discussed:**

- Consideration should be given to starting with a blank sheet of paper – do one review well rather than spread resources to thinly
- No authority was well resourced for scrutiny
- The Government appeared to be more proactive in England – if a local authority was failing in an area, that service would be taken away
- Wales had been perceived as being good at scrutiny but was now slipping back

**Outcomes:**

- **Noted**

<b>5.</b>	<b>PROCESS FOR PRE DECISION SCRUTINY</b>	<b>JCSG5 - 2016</b>
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**Documents Considered:**

- Pre Decision scrutiny process

**Issues Discussed:**

- A process was being developed following a joint meeting with Cabinet regarding scrutiny’s earlier involvement with major issues
- The Cabinet Work Programme was not sufficiently populated to enable scrutiny to complete its own work programme adequately
- Scrutiny would have to remain flexible as some issues will move more quickly than others
- Scrutiny must be careful not to attempt to be involved in the decision making
- An earlier evaluation of projects could lead to alternative proposals
- Strategic Directors foresaw difficulties with the proposed timescales

**Outcomes:**

- **Noted.**

<b>6.</b>	<b>CABINET WORK PROGRAMME</b>	<b>JCSG6 - 2016</b>
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**Documents Considered:**

- Cabinet work programme

**Issues Discussed:**

- The forward work programme must be completed more accurately

**Outcomes:**

- **Noted**

<b>7.</b>	<b>SCRUTINY WORK PROGRAMME</b>	<b>JCSG7 - 2016</b>
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**Documents Considered:**

- Scrutiny work programme

**Issues Discussed:**

- The work programme was reviewed alongside issues raised during the meeting and prioritised

**Outcomes:**

**The scrutiny work programme was prioritised as follows:**

<b>Action</b>	<b>Completion Date</b>	<b>Action By</b>
<b>Schools Finance etc review</b>	<b>November 2016</b>	<b>LR/LP</b>
<b>Adult Social Care – Day Services for Older People</b>	<b>September 2016</b>	<b>LP</b>
<b>Regeneration – strategy work streams – assess current position with Head of Service</b>	<b>July 2016</b>	<b>WR</b>
<b>ERW Challenge Advisory Service</b>	<b>September 2016</b>	<b>LP</b>

<b>Libraries Service Redesign and Delivery – pre scrutiny</b>	<b>September 2016</b>	<b>LR</b>
<b>Household Waste Recycling Centres</b>	<b>September 2016</b>	<b>LR</b>
<b>Management of Care Homes</b>	<b>September 2016</b>	<b>LP</b>

<b>8.</b>	<b>PUBLIC SERVICE BOARD</b>	<b>JCSG8 - 2016</b>
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8.1. Draft Notes of Previous Meeting(s)

It was noted that the minutes of the meeting on 9 June 2016 were not yet available.

8.2. PSB Dates - For Information

- 22 September 2016
- 1 December 2016

<b>9.</b>	<b>DATES OF NEXT MEETINGS - FOR INFORMATION</b>	<b>JCSG9 - 2016</b>
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Following a decision by Cabinet to adjust their meeting dates, meetings of the Joint Chairs and Vice-chairs Steering Group would also be amended as follows:

- 13 September 2016
- 4 October 2016
- 22 November 2016
- 20 December 2016

**County Councillor D R Jones  
Chair**

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## PEOPLE SCRUTINY COMMITTEE WORK PROGRAMME 2016

**Chair** Cllr D. R. Jones  
**Vice Chair** Cllr M. Mackenzie

Portfolio Holders to attend on invitation from the Chair

14 <sup>th</sup> December 2016		
<b>Standard Items</b>		
<ul style="list-style-type: none"> <li>• Minutes</li> <li>• Work Programme</li> </ul>	15 <sup>th</sup> Sept 2016	Clerk Clerk
<b>Policy Reviews</b>		
○		
<b>Spotlight Reviews</b>		
○		
<b>Inspection Reports</b>		
○ Adoption (regional) provisional		
<b>Updates from Working Groups</b>		
<ul style="list-style-type: none"> <li>• Cultural Services Working Group</li> <li>• Education Scrutiny Group</li> <li>• Adult Social Care Scrutiny Group</li> <li>• Children's Services Scrutiny Group</li> <li>• Health Scrutiny</li> </ul>		
<b>Other</b>		
•		
<b>Joint Chairs notes</b>		
• 22 <sup>nd</sup> November 2016		

2 <sup>nd</sup> March 2017		
<b>Standard Items</b>		
<ul style="list-style-type: none"> <li>• Minutes</li> <li>• Work Programme</li> </ul>	15 <sup>th</sup> Sept 2016	Clerk Clerk
<b>Policy Reviews</b>		
○		
<b>Spotlight Reviews</b>		
○		
<b>Inspection Reports</b>		
○ Adoption (regional) provisional		
<b>Updates from Working Groups</b>		
<ul style="list-style-type: none"> <li>• Cultural Services Working Group</li> <li>• Education Scrutiny Group</li> </ul>		

<ul style="list-style-type: none"> <li>• Adult Social Care Scrutiny Group</li> <li>• Children's Services Scrutiny Group</li> <li>• Health Scrutiny</li> </ul>		
<b>Other</b> •		
<b>Joint Chairs notes</b> <ul style="list-style-type: none"> <li>• 20<sup>th</sup> January 2017</li> <li>• 17<sup>th</sup> Jan 2017</li> </ul>		

14 <sup>th</sup> June 2017		
<b>Standard Items</b> <ul style="list-style-type: none"> <li>• Minutes</li> <li>• Work Programme</li> </ul>	15 <sup>th</sup> Sept 2016	Clerk Clerk
<b>Policy Reviews</b> <ul style="list-style-type: none"> <li>○</li> </ul>		
<b>Spotlight Reviews</b> <ul style="list-style-type: none"> <li>○</li> </ul>		
<b>Inspection Reports</b> <ul style="list-style-type: none"> <li>○ Adoption (regional) provisional</li> </ul>		
<b>Updates from Working Groups</b> <ul style="list-style-type: none"> <li>• Cultural Services Working Group</li> <li>• Education Scrutiny Group</li> <li>• Adult Social Care Scrutiny Group</li> <li>• Children's Services Scrutiny Group</li> <li>• Health Scrutiny</li> </ul>		
<b>Other</b> •		
<b>Joint Chairs notes</b> <ul style="list-style-type: none"> <li>• 28 Feb 2017</li> <li>• 21 Mar 2017</li> <li>• 11 April 2017</li> </ul>		

7 <sup>th</sup> September 2017		
<b>Standard Items</b> <ul style="list-style-type: none"> <li>• Minutes</li> <li>• Work Programme</li> </ul>	15 <sup>th</sup> Sept 2016	Clerk Clerk
<b>Policy Reviews</b> <ul style="list-style-type: none"> <li>○</li> </ul>		
<b>Spotlight Reviews</b> <ul style="list-style-type: none"> <li>○</li> </ul>		
<b>Inspection Reports</b> <ul style="list-style-type: none"> <li>○ Adoption (regional) provisional</li> </ul>		

<b>Updates from Working Groups</b> <ul style="list-style-type: none"> <li>• Cultural Services Working Group</li> <li>• Education Scrutiny Group</li> <li>• Adult Social Care Scrutiny Group</li> <li>• Children's Services Scrutiny Group</li> <li>• Health Scrutiny</li> </ul>		
<b>Other</b> <ul style="list-style-type: none"> <li>•</li> </ul>		
<b>Joint Chairs notes</b> <ul style="list-style-type: none"> <li>• 20<sup>th</sup> June 2017</li> <li>• 11<sup>th</sup> July 2017</li> </ul>		

13 <sup>th</sup> December 2017		
<b>Standard Items</b> <ul style="list-style-type: none"> <li>• Minutes</li> <li>• Work Programme</li> </ul>	15 <sup>th</sup> Sept 2016	Clerk Clerk
<b>Policy Reviews</b> <ul style="list-style-type: none"> <li>○</li> </ul>		
<b>Spotlight Reviews</b> <ul style="list-style-type: none"> <li>○</li> </ul>		
<b>Inspection Reports</b> <ul style="list-style-type: none"> <li>○ Adoption (regional) provisional</li> </ul>		
<b>Updates from Working Groups</b> <ul style="list-style-type: none"> <li>• Cultural Services Working Group</li> <li>• Education Scrutiny Group</li> <li>• Adult Social Care Scrutiny Group</li> <li>• Children's Services Scrutiny Group</li> <li>• Health Scrutiny</li> </ul>		
<b>Other</b> <ul style="list-style-type: none"> <li>•</li> </ul>		
<b>Joint Chairs notes</b> <ul style="list-style-type: none"> <li>• 19<sup>th</sup> Sept 2017</li> <li>• 10<sup>th</sup> Oct 2017</li> <li>• 7 Nov 2017</li> </ul>		

## **WORKING GROUPS**

### **Adult Social Care Scrutiny Group**

Lead Member: VACANCY

Chair of People: Cllr David Jones

County Councillors: Cllr Rachel Davies, Cllr James Gibson-Watt, Cllr Kath Roberts-Jones, Cllr Tom Turner

**Children's Services Scrutiny Group**

Lead Member: Cllr Kath Roberts-Jones  
Chair of People: Cllr David Jones  
County Councillors: Cllr Roche Davies, Cllr Maureen Mackenzie, Cllr Sue McNicholas  
Co-opted Members: A Davies  
L Jenkin  
M Evitts

**Cultural Services Scrutiny Group**

Lead Member: VACANCY  
Chair of People: Cllr David Jones  
County Councillors: Cllr P Medicott, Cllr Tom Turner

**Corporate Matters Scrutiny Group**

Chair of People: Cllr David Jones  
Lead Members of other working groups:  
County Councillors: Education: (currently Chair of People)  
Adult Social Care -  
Children's Services – Cllr Kath Roberts-Jones  
Cultural Matters -

**Education Scrutiny Group**

Lead Member: Cllr David Jones  
Chair of People: as above  
County Councillors: Cllr Maureen Mackenzie, Cllr Rachel Davies,  
Cllr Ann Holloway, Cllr Kath Roberts-Jones  
Cllr S McNicholas, Cllr A Davies, Cllr Gwilym Vaughan  
Co-opted Members: A Davies  
L Jenkin  
M Evitts

**Joint Health Scrutiny Group (3 Members each from Gwynedd, Ceredigion and Powys)**



Chair of People: Cllr David Jones

2 County Councillors: Cllr Kath Roberts-Jones, Cllr Aled Davies

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